HONORABLE NELSON K.H. LEE Hearing Date: July 2, 2020 at 1pm

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# IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON

## IN AND FOR THE COUNTY OF KING

SUBPOENA DUCES TECUM TO KIRO TV, INC.; TEGNA, INC.; SINCLAIR MEDIA OF SEATTLE LLC; TRIBUNE BROADCASTING SEATTLE LLC; SEATTLE TIMES COMPANY PURSUANT TO CrR 2.3(f) AND 10.79.015(3)

SW No. 20-0-616926

AMICUS CURIAE BRIEF OF THE REPORTERS COMMITTEE FOR FREEDOM OF THE PRESS

#### I. INTEREST OF AMICUS CURIAE

Amicus Curiae the Reporters Committee for Freedom of the Press ("Reporters Committee") is an unincorporated nonprofit association of reporters and editors dedicated to defending the First Amendment and newsgathering rights of journalists. As an organization that advocates on behalf of the news media, the Reporters Committee has a strong interest in ensuring that courts apply the qualified privilege for journalistic work product set forth in Washington's reporter shield statute (the "Shield Law"), RCW 5.68.010, as well as the qualified reporter's privilege based in the First Amendment, in a manner that fully protects journalists' ability to gather and disseminate news.

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Since the enactment of the Shield Law, there have been no published decisions interpreting the statute in the context of a criminal matter or investigation. See Republic of *Kazakhstan v. Does 1–100*, 192 Wn. App. 773, 781, 368 P.3d 524, 528 (2016) (interpreting the statute in context of a civil suit and noting that, at that time, no prior court had interpreted the Shield Law). Thus, the matter before this Court is one of first impression. The Reporters Committee has significant experience with legal issues relating to the reporter's privilege and shield laws and can aide the Court in its interpretation of the Shield Law in this case. For the reasons set forth below, the Reporters Committee urges the Court to enter an order holding that the subpoena duces tecum issued on June 18, 2020, to non-parties the Seattle Times Co., Sinclair Media of Seattle, LLC, KING Broadcasting Company, KIRO TV, Inc. and Fox Television Stations, LLC (collectively, the "News Media Companies")<sup>1</sup> (the "Subpoena") is unenforceable.

#### II. ARGUMENT

Washington courts have long recognized the importance of a journalist's privilege. See, e.g., State v. Rinaldo, 102 Wash.2d 749, 754, 689 P.2d 392, 395 (1984); Senear v. Daily Journal-American, 97 Wash.2d 148, 157, 641 P.2d 1180, 1184 (1982). With the enactment of the Shield Law in 2007, the Washington State Legislature not only codified the common law reporter's privilege previously recognized by Washington courts, but also strengthened it. To overcome the privilege under the Shield Law, the party seeking disclosure must show

The Reporters Committee understands that the Subpoena misidentifies the entities that operate KING-5 and KCPQ-13. The list of entities is based on that in the News Media Companies' Objections and Request to Quash.

that the information sought is both "highly material and relevant," and "critical or necessary to the maintenance of a party's claim, defense, or proof of an issue material thereto." RCW 5.68.010(2)(b)(i)–(ii). In addition, the party seeking disclosure must demonstrate that it has "exhausted all reasonable and available means to obtain [the desired information] from alternative sources." RCW 5.68.010(2)(b)(iii). Finally, the party seeking disclosure must show a "compelling public interest in the disclosure." RCW 5.68.010(2)(b)(iv).

The First Amendment also affords a qualified privilege against compelled disclosure of "facts acquired by a journalist in the course of gathering the news." *Shoen v. Shoen*, 5 F.3d 1289, 1292 (9th Cir. 1993). To determine whether that constitutional privilege is overcome, courts weigh "the claimed First Amendment privilege and the opposing need for disclosure . . . in light of the surrounding facts . . . to determine where lies the paramount interest." *Id.* (quoting *Farr v. Pitchess*, 522 F.2d 464, 468 (9th Cir. 1975)).

The Reporters Committee agrees with the News Media Companies that the Subpoena is unenforceable under the Shield Law and the First Amendment for the reasons set forth in the News Media Companies' Objections and Request to Quash. *See* News Media Obj. & Req. to Quash Purported Subpoena for Protected Newsgathering Material at 7–13. The Reporters Committee separately writes to emphasize for the Court the effect that enforcement of the Subpoena would have on all journalists and news media organizations in Washington, especially those engaged in covering protests and other demonstrations.

Requiring members of the news media to assist law enforcement officers in an ongoing investigation by turning over their journalistic work product increases the likelihood that members of the public will incorrectly perceive journalists to be an extension of law enforcement, rather than independent press. *See Gonzales v. Nat'l Broad. Co.*, 194 F.3d 29, AMICUS CURIAE BRIEF OF THE REPORTERS COMMITTEE FOR FREEDOM OF THE PRESS

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35 (2d Cir. 1999) (noting that "permitting litigants unrestricted, court-enforced access to journalistic resources would risk the symbolic harm of making journalists appear to be an investigative arm of . . . the government"; emphasizing "paramount public interest in the maintenance of a vigorous, aggressive and independent press capable of participating in robust, unfettered debate over controversial matters"); Shoen, 5 F.3d at 1295 (finding persuasive concerns about "the disadvantage of a journalist appearing to be . . . a research tool of government" (quoting *United States v. La Rouche Campaign*, 841 F.2d 1176, 1182 (1st Cir. 1988)); La Rouche Campaign, 841 F.2d at 1182 ("observing Justice Powell's essential concurring opinion in *Branzburg*, 'certainly, we do not hold . . . that state and federal authorities are free to annex the news media as an investigative arm of government" (quoting Branzburg v. Hayes, 408 U.S. 665, 709, 92 S. Ct. 2646, 2671 (1972) (Powell, J., concurring)); cf. Leslie A. Warren, A Critique of an Illegal Conduct Limitation on the Reporters' Privilege Not to Testify, 46 Fed. Comm. L.J. 549, 557 (1994) (noting that if the reporter's privilege were weakened, "the press would face the possible image of being an arm of law enforcement, rather than a neutral observer"). Undermining the public's perception of journalists as independent of government entities, including and especially law enforcement, is particularly problematic in the context of protests, where reporters may be exposed to risk of physical harassment and harm.

As the U.S. Court of Appeals for the Ninth Circuit has explained:

If perceived as an adjunct of the police or of the courts, journalists might well be shunned by persons who might otherwise give them information without a promise of confidentiality, barred from meetings which they would otherwise be free to attend and to describe, or even physically harassed if, for example, observed taking notes or photographs at a public rally.

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Shoen, 5 F.3d at 1295 (9th Cir. 1993) (quoting Duane D. Morse & John W. Zucker, *The Journalist's Privilege, in Testimonial Privileges* 474–75 (Scott N. Stone & Ronald S. Liebman eds., 1983)).

Recent examples of violence against journalists covering protests demonstrate that these concerns are well-founded. Protests have consistently been the most dangerous place for working journalists in the United States in recent years. See Sarah Matthews, Press Freedoms in the United States 2019, 8 (2020), https://www.rcfp.org/wpcontent/uploads/2020/03/2020-Press-Freedom-Tracker-Report.pdf (nine of 34 physical attacks on journalists in 2019 occurred at protests); Sarah Matthews, Press Freedoms in the United States 2018, 11 (2019), https://www.rcfp.org/wp-content/uploads/2019/05/2018-US-Press-Freedom-Report.pdf (13 of 35 physical attacks on journalists in 2018 occurred at protests); Sarah Matthews, Press Freedoms in the United States 2017, 10 (2018), https://www.rcfp.org/wp-content/uploads/imported/20180403 100407 press freedoms in the us 2017.pdf (31 of 45 physical attacks on journalists in 2017 occurred at protests). Amidst the wave of physical assaults on journalists covering the recent nationwide protests sparked by the killings of George Floyd, Breonna Taylor, and other Black Americans, some assailants have made clear that they view journalists as an unwelcome extension of law enforcement. For example, a journalist covering protests in Tucson, Arizona, with his press credentials clearly visible was punched, pushed, and kicked by protestors, who stated he was "with the police." Individuals at Protest in Tucson Target Journalist with Repeated Physical Attacks, U.S. Press Freedom Tracker (May 29, 2020), https://perma.cc/3N7Q-PVNU. His assailants stated, "This is a protest and we're protesting you, [expletive]." Id. Protestors hit another journalist covering protests in Tucson in the arm and made statements including AMICUS CURIAE BRIEF OF THE REPORTERS COMMITTEE FOR FREEDOM OF THE PRESS

"[w]hen you put our faces on TV, it gets us killed," and "[i]f you use our faces, we're going to come find you." *Individuals in Crowd Accost Newspaper Reporter Covering Protests in Tucson*, U.S. Press Freedom Tracker (May 29, 2020), https://perma.cc/N2T6-2EC8.

As these recent examples show, journalists covering protests are already at heightened risk. Compelling them to turn over to the police unaired video footage and photographs gathered to report the news will sharply increase that risk. Enforcement of the Subpoena could mislead the public into perceiving reporters at protests as a mere arm of law enforcement, thus eroding public trust in the news media and increasing the already-significant risk of physical harm that journalists face when covering protests. Accordingly, the Subpoena is contrary to the public interest, and the Court should not enforce it.

### III. CONCLUSION

For the reasons set forth above, the Reporters Committee respectfully urges the Court to enter an order holding that the Subpoena is unenforceable.

Dated this 29th day of June, 2020.

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Madeline Lamo, WSBA #55021 THE REPORTERS COMMITTEE FOR FREEDOM OF THE PRESS 1156 15th St. NW, Suite 1020 Washington, DC 20005 Tel: (202) 795-9300

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## **CERTIFICATE OF SERVICE**

I, Madeline Lamo, declare that I am employed by the Reporters Committee for Freedom
of the Press, a citizen of the United States of America, a resident of Arlington, Virginia, over the
age of eighteen (18) years, not a party to the above-entitled action, and competent to be a witnes
herein.
On June 20, 2020, Leguesed a true and correct convert the foregoing document to be

On June 29, 2020, I caused a true and correct copy of the foregoing document to be served on the persons listed below in the manner indicated:

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I declare under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

DATED this 29th day of June, 2020 at Arlington, Virginia.

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