## IN THE CIRCUIT COURT FOR THE CITY OF CHARLOTTESVILLE, VIRGINIA

NATALIE JACOBSEN and JACKSON	)	
LANDERS,	) .	•
Plaintiffs,	)	
	)	
v.	)	Case No. CL17-592
	)	
CHARLOTTESVILLE POLICE DEPARTMENT,	)	
et al.,	)	
Defendants.	)	

## **DEMURRER**

COMES NOW the City of Charlottesville, Virginia, by counsel, and enters a limited appearance in this case for the purpose of submitting this Demurrer to the Petition filed by the Plaintiffs in this action, as follows:

- 1. The Charlottesville Police Department is not a proper party to this action. The Police Department is an operating division of the City of Charlottesville government. In Virginia, an operating division of a local government cannot be sued unless the legislature has expressly vested the operating division with the capacity to be sued. *Gladden v. Charlottesville Va. Police Dep't*, 2017 U.S. Dist. LEXIS 89123, 2017 WL2537369 (W.D. Va. 6/9/2017), citing *Davis v. City of Portsmouth*, 579 F. Supp. 1205, 1210 (E.D. Va. 1983), *aff'd* 742 F.2d 1448 (4<sup>th</sup> Cir. 1984).
- 2. The Virginia Freedom of Information Act does not vest an administrative operating division of the City, such as the police department, with capacity to be sued. Further, the provisions of Virginia Code § 2.2-3713 and § 2.2-3714 contemplate that proceedings commenced to enforce rights under the Virginia Freedom of Information Act (FOIA) will be

brought either against a locality itself (Va. Code § 15.2-1404 states that "Every locality may sue or be sued in its own name...") or against an "...officer, employee, or member of a public body..." The City is not a party to this action, and no City officer, employee or member of a public body is a party to this action. An administrative operating division of the City, such as an individual department, is not a "public body" as defined in Virginia Code § 2.2-3701.

- 2. Virginia Code § 2.2-3706(A)(2)(e) provides an exemption for records "...to the extent such records contain specific tactical plans, the disclosure of which would jeopardize the safety or security of law-enforcement personnel or the general public." The records sought by the Plaintiffs *are* the tactical plans for the August 12, 2017 "Unite the Right" Rally, *see* Exhibit 2 attached to the Petition.
- 3. Virginia Code § 2.2-3706 does <u>not</u> contain a "redaction clause". *Compare* Va. Code 2.2-3705.1 through 2.2-3705.7 (each of which expressly contains the following statement: "Redaction of information excluded under this section from a public record shall be conducted in accordance with § 2.2-3704.01.") To the extent that there is any conflict between the provisions of § 2.2-3706 and other provisions of law, the General Assembly has stated that the provisions of § 2.2-3706 shall control, *see* § 2.2-3706(D).

## Respectfully submitted, CITY OF CHARLOTTESVILLE, VIRGINIA

By counsel:
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## **CERTIFICATE OF SERVICE**

copy of the foregoing document, by	day of November, 2017, I served a true electronic mail (where an e-mail address is indicated lass, postage pre-paid, to counsel of record, as
follows:	71 01 1
Victoria Pearson, OAG	Signature: Lobuter
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